ADJUSTMENTS BUDGET OF

## KOUGA LOCAL MUNICIPALITY



# 2014/15 TO 2016/17 MEDIUM TERM REVENUE AND EXPENDITURE FORECASTS

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#### Abbreviations and acronyms

MTREF Medium Term Revenue and Expenditure Framework

Municipal Finance Management Act MFMA

Municipal Budget and Reporting Regulations MBRR

Expanded Public Works Programme EPWP

MIG

Municipal Infrastructure Grant Integrated National Electrification Programme INEP

#### 1. Overview

As at 30 June 2014, the municipality had unspent grants to an amount of R 11,235,323.00 (MIG R 10,244,540 and INEP R 990,783) disclosed on the Audited Annual Financial Statements for the financial year ended 30 June 2014. The municipality applied to National Treasury for the rollover of the funds unspent as at 30 June 2014 and the application was granted.

The 2014/2015 MTREF was approved by Council on 30 May 2014 in accordance with Section 24(1) of the Local Government: Municipal Finance Management Act, 2003 (Act 56 of 2003) (MFMA) and applicable National Treasury finance management reform requirements.

Section 72 of the MFMA stipulates that the Accounting Officer must by 25 January assess the performance of the municipality during the first half of the financial year. Section 72(3), read with section 54(1) (f) & section 54(2) stipulates that as part of the performance assessment of the municipality during the first half of the financial year, the Accounting Officer must make recommendations as to whether an adjustments budget is necessary and recommend revised projections for revenue and expenditure, to the extent that it may be necessary.

The Mid-year budget review report to be considered by Council indicated the necessity for tabling an Adjustments Budget for the 2014/2015 financial year for inter alia, the following:

- To adjust the capital and operating budget in line with the realistic revenue.
- To facilitate the inclusion of rolled over grant funding.

In terms of Section 28 of the MFMA a municipality may revise an approved annual budget through an adjustments budget. It is important to note that the adjustments budget is not a rebudgeting process, thus fiscal discipline must be adhered to at all times. Only the Mayor may table an adjustments budget in the municipal council and it may only be tabled within prescribed limitations as to timing or frequency. In terms of the MBRR, only one adjustments budget may be tabled in Council during the financial year, after tabling of the mid-year budget and performance assessment, but not later than 28 February.

It has been agreed upon by management on the letter dated 23 December 2014 from the office of the Accounting Officer not to increase the capital and the operating budget, except the increase on capital and operating budget is due to additional grant funding. The departments were advised to assess their mid-year performance against the strategic objectives of council and thereafter redirect their budgets to the prioritised service delivery areas.

The over-time budget was cut by R 3.4 million and fuel & oil budget cut by R 1 million in order to address the service delivery projects identified by Council on the 2nd of December 2014.

The following table summarises the outcomes of the 2014/2015 Adjustments Budget:

Table 1: Overall overview of the 2014/2015 Adjustments Budget

| Description                  | Original<br>Budget<br>2014/2015 | Adjusted<br>Budget<br>2014/2015 | Budget<br>2015/2016 | Budget<br>2016/2017 |  |
|------------------------------|---------------------------------|---------------------------------|---------------------|---------------------|--|
|                              | R'000                           | R'000                           | R'000               | R'000               |  |
| Total Operating Revenue      | 619,064                         | 621,907                         | 655,490             | 690,887             |  |
| Total Operating Expenditure  | 696,535                         | 697,644                         | 735,317             | 775,024             |  |
| Surplus/Deficit for the year | (77,471)                        | (75,737)                        | (79,827)            | (84,137)            |  |
| Total Capital Expenditure    | 36,231                          | 47,197                          | 49,745              | 52,431              |  |

The Council approved the original operating revenue to the amount of R 619,064 million which has been increased with R 2,843 million to R 621,907 million (0.459% increase). Furthermore the total operating expenditure of R 696,535 million was increased with an amount of R 1,109 million to R 697,644 million (0.159% increase).

The following main changes were affected with regard to the Operating Budget when compared to the Original Budget:

Property rates revenue increase – R 121 thousand (Due to decrease in property rates: rebates)

Sewerage revenue increase - R 2,041 million

Refuse revenue increase - R 157 thousand

Environmental management fees increase – R 1,107 million

Other revenue decrease by the net amount of R 583 thousand

Employee costs decrease – R 1,325 million (net cut on overtime)

Remuneration of councillors' increase - R 48 thousand

Finance costs increase - R 369 thousand

Other expenditure increase R 2,017 million

The municipality requested for roll-over of the unspent conditional grants and approval was granted. The following capital roll-over requests were therefore included in the 2014/2015 Adjustments Budget:

Municipal Infrastructure Grant (MIG) – R 10,245 million Intergrated National Electrification Programme (INEP) – R 991 thousand

The total capital expenditure was increased by R 10,966 million from R 36,231 million to R 47,197 million (30.27% increase). The capital expenditure adjustment is attributed to the capital conditional grants roll-over of R 9,235 million (roll-over INEP = R 991 thousand actual rollover – R 2 million budgeted roll-over + MIG rollover of R 10,245 million) and R 1,731 million (internally funded) furniture and equipment.

#### 2. Resolutions

- i) That the Council of Kouga Local Municipality, hereby acting in terms of section 28 of the Municipal Finance Management Act, (Act 56 of 2003) and section 23 of the MBRR hereby approves and adopts:
  - a) The Revised Annual Budget of the Kouga Municipality for the financial year 2014/15 as set out in the following adjustments budget tables:
    - i. Table B1 Adjustments Budget Summary;
    - ii. Table B2 Adjustments Budget Financial Performance (standard classification);
    - iii. Table B3 Adjustments Budget Financial Performance (revenue and expenditure by municipal vote);
    - iv. Table B4 Adjustments Financial Performance (revenue and expenditure);
    - v. Table B5 Adjustments Capital Expenditure Budget by vote and funding;
    - vi. Table B6 Adjustments Budget Financial Position;
  - vii. Table B7 Adjustments Budget Cash Flows;
  - viii. Table B8 Cash backed reserves/accumulated surplus reconciliation;
  - ix. Table B9 Asset Management; and
  - x. Table B10 Basic service delivery measurement.

#### 3. Executive Summary

The adjustments Budget was prepared in terms of the guidelines contained in Section 28(2) of the MFMA and furthermore ensures that the Kouga local municipality continues to deliver on its core mandate and identified priorities and principles, achieve its developmental goals and entails prioritising all available resources towards essential services and contractual financial commitments.

In general, the aim with the compilation of the 2014/2015 Adjustments Budget is to align the expenditure to the revenue and ensure that the budget is funded. The directors/section managers need to apply belt tightening measures by reprioritising and down scaling of i.e. non-core functions to uphold service delivery towards core functions on a sustainable level.

The under mentioned principles gave guidance to the compilation of the 2014/2015 Adjustments Budget:

- The budget must be funded in terms of the funding compliance procedure set out in MFMA Circular 42, and the Funding Compliance Guidelines.
- Affordability within the context of sustainability must be considered and maintained.
- No additional funding capacity is available on the budget therefore no additional funding requests will be accommodated during the Adjustments Budget process (will be considered during the compilation of the 2015/2016 MTREF).
- Funding will only be considered subject to:
  - i. Additional revenue
  - ii. Savings identified in other programme and projects.
  - iii. Grants to be received from an external source.
- Overtime and fuel & oil to be managed within the available resources.
- Repairs and Maintenance should not be compromised
- Departments need to concentrate on core functions, proactively review and reprioritize
  their budget and identify savings that can be affected during the Adjustments Budget
  process to assist with the municipality's financial position.
- All grant allocations must be spent according to the terms and conditions of the grant.

The only big new funding on this Adjustments Budget was the Council prioritised service delivery projects identified and discussed on the council meeting held in Jeffrey's bay council chambers on the 02 December 2014 amounting to R 3.5 million.

#### **Operating Budget**

The following table reflects the approved 2014/2015 MTREF, the proposed 2014/2015 Adjustments Budget (Revenue by source) and the subsequent outer years:

Table 2: Adjustments Budget Financial Performance (revenue and expenditure)

| Description                                     | Ref | Budget Year 2014/15 |                        |                      |                            |                          |  |                        |                        |                          |                    | Budget Year<br>+2 2016/17 |
|---|-----|---------------------|------------------------|----------------------|----------------------------|--------------------------|--|------------------------|------------------------|--------------------------|--------------------|---------------------------|
|   |     | Original<br>Budget  | Prior<br>Adjusted<br>3 | Accum.<br>Funds<br>4 | Multi-year<br>capital<br>5 | Unfore.<br>Unavoid.<br>6 | Nat. or<br>Prov. Govt                            | Other<br>Adjusts.<br>8 | Total<br>Adjusts.<br>9 | Adjusted<br>Budget<br>10 | Adjusted<br>Budget | Adjusted<br>Budget        |
| R thousands                                     | 1   | Α                   | A1                     | В                    | С                          | D                        | E  | F                      | G                      | Н                        |                    |                           |
| Revenue By Source                               |     |                     |                        |                      |                            |                          |  |                        |                        |                          |                    |                           |
| Property rates                                  | 2   | 141 166             | -                      | -                    | -                          | -                        | -  | 121                    | 121                    | 141 287                  | 148 916            | 156 95                    |
| Property rates - penalties & collection charges |     | _                   |                        |                      |                            |                          |  | -                      | -                      | _                        | -                  | -                         |
| Service charges - electricity revenue           | 2   | 217 206             | _                      | -                    | -                          | -                        | -  | 0                      | 0                      | 217 206                  | 228 935            | 241 29                    |
| Service charges - water revenue                 | 2   | 57 153              | -                      | -                    | -                          | -                        | -  | 0                      | 0                      | 57 153                   | 60 239             | 63 49                     |
| Service charges - sanitation revenue            | 2   | 33 006              | _                      | _                    | _                          | _                        | -  | 2 041                  | 2 041                  | 35 047                   | 36 939             | 38 93                     |
| Service charges - refuse revenue                | 2   | 34 630              | _                      | _                    | _                          | _                        | _  | 157                    | 157                    | 34 787                   | 36 665             | 38 64                     |
| Service charges - other                         |     | 13 602              |                        |                      |                            |                          |  | 1 108                  | 1 108                  | 14 709                   | 15 504             | 16 34                     |
| Rental of facilities and equipment              |     | 781                 |                        |                      |                            |                          |  | 358                    | 358                    | 1 139                    | 1 200              | 1 26                      |
| Interest earned - external investments          |     | 886                 |                        |                      |                            |                          |  | 704                    | 704                    | 1 591                    | 1 677              | 1 76                      |
| Interest earned - outstanding debtors           |     | 4 815               |                        |                      |                            |                          |  | (1 362)                | (1 362)                | 3 453                    | 3 639              | 3 83                      |
| Dividends received                              |     | -                   |                        |                      |                            |                          |  | (1002)                 | (1002)                 | 0 400                    | -                  | "-                        |
| Fines   |     | 8 094               |                        |                      |                            |                          |  | 87                     | 87                     | 8 181                    | 8 623              | 9 08                      |
|   |     | 7 249               |                        |                      |                            |                          |  | (1 136)                | (1 136)                | 6 112                    | 6 442              | 6 79                      |
| Licences and permits Agency services            |     | 1 243               |                        |                      |                            |                          |  | (1 130)                | (1 130)                | 0 112                    | 0 442              | 075                       |
| * *   |     | 07.047              |                        |                      |                            |                          |  | 18                     | 18                     | 87 865                   | 92 609             | 97 61                     |
| Transfers recognised - operating                |     | 87 847              |                        |                      |                            |                          |  |                        |                        |                          | A STATE OF STREET  |                           |
| Other revenue                                   | 2   | 12 630              | _                      | _                    | _                          | -                        | _  | 749                    | 749                    | 13 379                   | 14 102             | 14 86                     |
| Gains on disposal of PPE                        |     | -                   |                        |                      |                            |                          |  | -                      | _                      | _                        |                    |                           |
| Total Revenue (excluding capital transfers and  |     | 619 064             | -                      | -                    | -                          | -                        | -  | 2 843                  | 2 843                  | 621 907                  | 655 490            | 690 88                    |
| contributions)                                  |     |                     |                        |                      |                            |                          |  |                        |                        |                          |                    |                           |
| Expenditure By Type                             |     |                     |                        |                      |                            |                          |  |                        |                        |                          |                    |                           |
| Employee related costs                          |     | 202 775             | -                      | -                    | -                          | -                        | -  | (1 325)                | (1 325)                | 201 450                  | 212 329            | 223 79                    |
| Remuneration of councillors                     |     | 10 911              |                        |                      |                            |                          |  | 48                     | 48                     | 10 959                   | 11 551             | 12 17                     |
| Debt impairment                                 |     | 49 683              |                        |                      |                            |                          |  | (0)                    | (0)                    | 49 683                   | 52 366             | 55 19                     |
| Depreciation & asset impairment                 |     | 80 358              | -                      | -                    | -                          | -                        | -  | 0                      | 0                      | 80 358                   | 84 697             | 89 27                     |
| Finance charges                                 |     | 18 333              |                        |                      |                            |                          |  | 369                    | 369                    | 18 702                   | 19 712             | 20 77                     |
| Bulk purchases                                  |     | 190 711             | _                      | -                    |                            | _                        | _  | -                      | -                      | 190 711                  | 201 009            | 211 86                    |
| Other materials                                 |     | _                   |                        |                      |                            |                          |  | _                      | _                      | _                        | _                  | _                         |
| Contracted services                             |     | 11 260              | -                      | -                    | -                          | _                        | _  | (1 341)                | (1 341)                | 9 919                    | 10 455             | 11 02                     |
| Transfers and grants                            | 1   |                     |                        |                      |                            |                          |  |                        | _                      | _                        | _                  | _                         |
| Other expenditure                               |     | 132 503             |                        | _                    | _                          | _                        | _  | 3 359                  | 3 359                  | 135 862                  | 143 198            | 150 93                    |
| Loss on disposal of PPE                         |     | 102.000             |                        |                      |                            |                          |  | _                      | _                      | - 100 002                | _                  | _                         |
| Total Expenditure                               | -   | 696 535             | -                      | _                    | _                          | _                        | <del>                                     </del> | 1 109                  | 1 109                  | 697 644                  | 735 317            | 775 02                    |
|   |     |                     |                        |                      |                            | <b></b>                  |  | ł                      |                        |                          | ·                  |                           |
| Surplus/(Deficit)                               |     | (77 471)            | _                      | -                    |                            | -                        |  | 1 734                  | 1 734                  | (75 737                  | (79 827)           | (84 13                    |
| Transfers recognised - capital                  |     |                     |                        |                      |                            |                          |  |                        | -                      | -                        |                    |                           |
| Contributions                                   |     |                     |                        |                      |                            |                          |  |                        | -                      | -                        |                    |                           |
| Contributed assets                              |     |                     |                        |                      | <u> </u>                   |                          |  |                        |                        | -                        |                    |                           |
| Surplus/(Deficit) before taxation               |     | (77 471)            | -                      | -                    | -                          | -                        | -  | 1 734                  | 1 734                  | (75 737                  | (79 827)           | (84 13                    |
| Tax ation                                       |     |                     |                        |                      |                            |                          | <u> </u>   |                        | -                      | -                        |                    | ļ                         |
| Surplus/(Deficit) after taxation                |     | (77 471)            | -                      | -                    | -                          | -                        | -  | 1 734                  | 1 734                  | (75 737                  | (79 827)           | (84 13                    |
| Attributable to minorities                      |     |                     |                        |                      |                            |                          |  |                        |                        |                          |                    |                           |
| Surplus/(Deficit) attributable to municipality  |     | (77 471)            | -                      | -                    | -                          | -                        | -  | 1 734                  | 1 734                  | (75 737                  | (79 827)           | (84 13                    |
| Share of surplus/ (deficit) of associate        | -   |                     |                        |                      |                            |                          |  |                        | -                      | -                        |                    |                           |
| Surplus/ (Deficit) for the year                 |     | (77 471)            | -                      | -                    | _                          | _                        | -  | 1 734                  | 1 734                  | (75 737                  | (79 827            | (84 13                    |

The Council approved the original operating revenue to the amount of R 619,064 million which has been increased with R 2,843 million to R 621,907 million (0.459% increase). Furthermore the total operating expenditure of R 696,535 million was increased with an amount of R 1,109 million to R 697,644 million (0.159% increase).

#### Capital Budget

The following table reflects the approved 2014/2015 MTREF, the proposed 2014/2015 Adjustments Budget (Capital Budget by vote and funding) and the subsequent outer years:

Table 3: Adjustments Capital Budget by vote and funding

| Description                          |  | Budget Year 2014/15 |          |                |  |  |               |                   |                   | Budget Year<br>+1 2015/16 | Budget Year<br>+2 2016/17 |   |
|--------------------------------------|--|---------------------|----------|----------------|--|--|---------------|-------------------|-------------------|---------------------------|---------------------------|---|
|                                      | Ref                                      | Original            | Prior    | Accum.         | Multi-year                                       | Unfore.  | Nat. or Prov. | Other<br>Adjusts. | Total<br>Adjusts. | Adjusted<br>Budget        | Adjusted                  | Adjusted<br>Budget                      |
|                                      |  | Budget              | Adjusted | Funds          | capital  | Unavoid.   | Govt          |                   |                   |                           | Budget                    |   |
|                                      |  |                     | 5        | 6              | 7  | 8  | 9             | 10                | 11                | 12                        |                           |   |
| R thousands                          |  | А                   | A1       | В              | С  | D  | E             | F                 | G                 | Н                         |                           |   |
| Capital Expenditure - Standard       |  |                     |          |                |  |  |               |                   | ļ                 |                           |                           |   |
| Governance and administration        |  | _                   | -        | -              | 1  | -  | -             | 377               | 377               | 377                       | 397                       | 419                                     |
| Executive and council                |  |                     |          |                |  |  |               | 121               | 121               | 121                       | 128                       | 13                                      |
| Budget and treasury office           |  |                     |          |                |  |  |               | 153               | 153               | 153                       | 161                       | 170                                     |
| Corporate services                   |  |                     |          | _              |  | -  |               | 103               | 103               | 103                       | 109                       | 114                                     |
| Community and public safety          |  | 6 051               | -        |                |  |  | -             | 3 340             | 3 340             | 9 391                     | 9 898                     | 10 433                                  |
| Community and social services        |  | 1 800               |          |                |  |  |               | 66                | 66                | 1 866                     | 1 966                     | 2 072                                   |
| Sport and recreation                 |  | 4 251               |          |                |  |  |               | 3 169             | 3 169             | 7 420                     | 7 821                     | 8 24                                    |
| Public safety                        |  |                     |          |                |  |  |               | 60                | 60                | 60                        | 63                        | 6                                       |
| Housing                              |  |                     |          |                |  |  |               | 45                | 45                | 45                        | 48                        | 5                                       |
| Health                               |  |                     |          |                |  |  |               | -                 | -                 | _                         |                           |   |
| Economic and environmental services  |  | 2 508               | -        | -              | -  | -  | -             | (803)             | (803)             | 1 705                     | 1 797                     | 1 894                                   |
| Planning and development             |  | 1 417               |          |                |  |  |               | (823)             | (823)             | 594                       | 626                       | 660                                     |
| Road transport                       |  |                     |          |                |  |  |               | -                 | -                 | _                         | -                         | -                                       |
| Environmental protection             |  | 1 091               |          |                |  |  |               | 20                | 20                | 1 111                     | 1 171                     | 1 23                                    |
| Trading services                     |  | 27 672              | -        | -              | -  | -  | -             | 8 051             | 8 051             | 35 723                    | 37 652                    | 39 68                                   |
| Electricity                          | 2000 200 00 00 00 00 00 00 00 00 00 00 0 | 5 000               |          |                |  |  |               | (941)             | (941)             | 4 059                     | 4 278                     | 4 50                                    |
| Water                                |  |                     |          |                |  |  |               | -                 | -                 | -                         | -                         | -                                       |
| Waste water management               |  | 22 672              |          |                |  |  |               | 8 992             | 8 992             | 31 664                    | 33 374                    | 35 17                                   |
| Waste management                     |  |                     |          |                |  |  |               | -                 | -                 | -                         |                           |   |
| Other                                |  |                     |          |                |  |  |               |                   | -                 | -                         |                           |   |
| Total Capital Expenditure - Standard | 3  | 36 231              | -        | _              | -  | -  | -             | 10 965            | 10 965            | 47 197                    | 49 745                    | 52 43                                   |
| Funded by:                           |  |                     |          |                |  |  |               |                   |                   |                           |                           | *************************************** |
| National Gov ernment                 |  | 33 340              |          |                |  |  |               | 9 235             | 9 235             | 42 576                    | 44 875                    | 47 29                                   |
| Provincial Government                |  | 1 800               |          |                |  |  |               | _                 | -                 | 1 800                     | 1 897                     | 2 00                                    |
| District Municipality                |  | 1 091               |          |                |  |  |               | -                 | _                 | 1 091                     | 1 150                     | 1 21                                    |
| Other transfers and grants           |  |                     |          |                |  |  |               |                   | -                 | _                         | 1                         |   |
| Total Capital transfers recognised   | 4  | 36 231              | -        | -              | -  | <del>                                     </del> | -             | 9 235             | 9 235             | 45 467                    | 47 922                    | 50 51                                   |
| Public contributions & donations     |  |                     |          |                |  |  |               |                   | -                 | -                         |                           |   |
| Borrowing                            |  |                     |          |                |  |  |               |                   | -                 | -                         |                           |   |
| Internally generated funds           |  |                     |          |                |  |  |               | 1 730             | 1 730             | 1 730                     | 1 823                     | 1 92                                    |
| Total Capital Funding                |  | 36 231              | _        | <del>  -</del> | <del>                                     </del> | <del>-</del>                                     | _             | 10 965            | 10 965            | 47 197                    |                           |   |

The total capital expenditure was increased by R 10,966 million from R 36,231 million to R 47,197 million (30.27% increase). The capital expenditure adjustment is attributed to the capital conditional grants roll-over of R 9,235 million (roll-over INEP = R 991 thousand actual rollover – R 2 million budgeted roll-over + MIG rollover of R 10,245 million) and R 1,731 million (internally funded) furniture and equipment.

#### 4. Adjustments Budget Tables and Supporting Documentation

Section 21 of the MBRR stipulates that the adjustments budget and supporting documentation of a municipality must be in the format specified in **Schedule B** and include all the required tables, charts and explanatory information, taking into account any guidelines issued by the Minister in terms of section 168(1) of the Act.

The Schedule B has been attached as an annexure.....with the prescribed tables and supporting documentation.

#### 5. Municipal Manager's Quality Certificate

| that the annual bud<br>the Municipal Finar | get and supporting documentation have been prepared in accordance with ace Management Act and the regulations made under the Act, and that the supporting documents are consistent with the Integrated Development Plan |
|--|---|
| of the municipality.                       |   |
| Print Name                                 |   |
| Municipal manager                          | of Kouga(Local Municipality (EC108)   |
| Signature                                  | Thehold   |
| Date                                       | 16.02, 2005.  |